

Message Text

SECRET

PAGE 01 STATE 135910

42

ORIGIN NODS-00

INFO OCT-01 ISO-00 /001 R

66605

DRAFTED BY S/S:JPMOFFAT

APPROVED BY S/S:JPMOFFAT

----- 130874

O 111322Z JUN 75 ZFF4

FM SECSTATE WASHDC

TO AMEMBASSY BONN IMMEDIATE

AMEMBASSY LONDON IMMEDIATE

AMEMBASSY PARIS IMMEDIATE

S E C R E T STATE 135910

NODIS

FOLLOWING REPEAT GENEVA 4351 ACTION SECSTATE JUN 11.

QUOTE: S E C R E T GENEVA 4351

NODIS

DPEARTMENT PASS TO AMEMBASSIES BONN, LONDON AND PARIS FOR
THE AMBASSADOR

SUGGEST DEPARTMENT ALSO PASS TO AMEMBASSY MOSCOW, SECDEF AND
US MISSION NATO

EO 11652: GDS

TAGS: CSCE, PFOR, XG, PARM

SUBJ: CSCE: PARAMETERS FOR MANEUVER CBM

1. SUMMARY US AND UK REPORTED TO ALLIED CAUCUS THAT SOVIETS
HAD MADE NEW FORMAL OFFER OF 250 KMS, 30,000 TROOPS AND 18 DAYS
IN PRIVATE CONTACTS IN WASHINGTON AND IN GENEVA. WE SAID THAT
US FOUND SOVIET AREA CONCESSION SIGNIFICANT AND COULD ACCEPT
THESE NEW FIGURES BUT THAT WE WERE SIMPLY CONVEYING FIGURES
SECRET

SECRET

PAGE 02 STATE 135910

FOR ALLIED CONSIDERATION. UK AND ALL OTHERS FOUND FIGURES

POLITICALLY UNSTATISFACTORY AND OPPOSED ALLIED ACCEPTANCE.
chiefs of allied dels agreed that allies should not oppose
neutral tabling of proposed compromise of 300 kms, 25,000
men, and
21 days, but soviets are exerting heavy pressure to
prevent this. end summary.

2. DURING SEPARATE ALLIED CAUCUS MEETINGS OF CHIEFS OF DELEGATIONS AND ALLIED CBM REPS ON JUNE 10, US AND UK REPS REPORTED THAT SOVIETS HAD MADE FORMAL APPROACH WITH NEW OFFER OF 250 KMS, 30,000 TROOPS AND 18 DAYS. WE SAID THAT US IMPRESSION OF VIEWS OF ALLIES AT HIGH LEVEL HAD BEEN THAT AREA WAS MOST IMPROTANT CRITARION, AND THAT SIGNIFICANT SOVIET CONCESSION ON AREA SHOULD BE GIVEN DUE WEIGHT. WE SAID SOVIETS HAD BEEN INFORMED IN WASHINGTON THAT NEW OFFER WOULD BE ACCEPTABLE TO THE US, BUT THAT WE WERE REALLY ONLY CONVEYING NEW FIGURES TO ALLIES FOR THEIR REACTIONS. IF THESE REACTIONS WERE NEGATIVE, WE SAID WE UOULD TELL THE SOVIETS THAT FIGURES DO NOT GO FAR ENOUGH TO GAIN ALLIED ACCEPTANCE. UK REPS SAID THEY HAD RECEIVED OFFER FROM SOVIET MINISTER KOVALEV IN GENEVA ON JUNE 9, AND HAD REPLIED THAT THEY DID NOT CONSIDER IT SUFFICIENT BASIS FOR CONFERENCE CONSENSUS.

3. ALL OTHER REPS IN ALLIED CAUCUS ECHOED VIEW OF UK. ON AREA SEVERAL REPS OBSERVED THAT FIGURE OF 300 KMS HAD BEEN GIVEN TO THEM BY THEIR MINISTERS AS A FINAL POSITION. IT WAS POINTED OUT THAT 300 KMS COULD BE JUSTIFIED IN PUBLIC PRESENTATION AS AN "OBJECTIVE" CRITERION, SINCE THIS DISTANCE DRAWN FROM FRONTIERS WOULD ENTIRELY COVER TERRITORY OF OTHER EUROPEAN PARTICIPANTS, AND SOVIETS SHOULD BE BROUGHT TO ACCEPT "EQUAL" APPLICATION OF CBM MEASURE IN THEIR TERRITORY. FINALLY, CAUCUS REPS NOTED THAT 300 KMS FIGURE HAD BEEN TABLED BY THE NEUTRAL COORDINATOR OF CBM SUBCOMMITTEE ON JUNE 6, AND THAT NEITHER EASTERN NOR WESTERN REPS HAD REJECTED IT. MOST REPS SPOKE ON PERSONAL BASIS, BUT FRG REP MADE POINTS ON BASIS OF INSTRUCTIONS RECEIVED FROM BONN ON JUNE 10.

4. ON THRESHOLD, EFFECT OF US STATEMENT WAS TO LOOSEN
SECRET

SECRET

PAGE 03 STATE 135910

UP SEVERAL ALLIES, WHO HAD BEEN INSISTING UPON THRESHOLD BELOW 20,000. HOWEVER, CONSENSUS OF CAUCUS WAS THAT FIGURE AS HIGH AS 30,000 WOULD BE EXTREMELY DIFFICULT FROM POLITICAL STANDPOINT, NOT ONLY BECAUSE SOVIETS HAD BEEN TOLD THEY WOULD NEED TO MOVE FROM VIENNA FIGURES ON BOTH AREA AND THRESHOLD, BUT ALSO BECAUSE THRESHOLD AT THIS LEVEL WOULD EFFECTIVELY EXCLUDE MOST CSCE STATES FROM PARTICIPATION IN OBLIGATORY EXCHANGES OF NOTIFICATION.

5. FRENCH REP SAID NEW US POSITION COMPLICATED SITUATION
IN WHICH EARLY AGREEMENT HAD APPEARED POSSIBLE ON NEUTRAL
FIGURES OF 300 KMS, 25,000 TROOPS, AND 21 DAYS. FRANCE
WOULD PROBABLY NOT OBJECT TO END OF STAGE II ON GROUNDS
OF CBM PARAMETERS ALONE, BUT HE REGRETTED ON BOTH PRO-
CEDURAL AND SUBSTANTIVE GROUNDS THAT US HAD INDICATED ACCEPT-
ANCE OF NEW SOVIET FIGURES. FRG AND ITALY MADE SIMILAR
POINTS.

6. ALLIES AGREED THAT IT SHOULD QUICKLY BE MADE
CLEAR THAT SOVIET OFFER, WHILE ACCEPTABLE TO US, WAS
NOT ACCEPTABLE TO OTHERS. TO THIS END, CHIEFS OF
DELS CONCURRED THAT NEUTRALS SHOULD BE TOLD THAT ALLIES DO NOT
OPPOSE FORMALLY INTRODUCING THEIR COMPROMISE FORMULA
IN JUNE 11 MEETING OF MILITARY SUBCOMMITTEE.

7. SOVIETS ARE EXERTING HEAVY PRESSURE ON NEUTRALS TO
PREVENT THIS, AND WE WILL REPORT OUTCOME IN SUBSEQUENT
IMMEDIATE CALL.

8. SUGGEST THIS SUBJECT NOW BE HANDLED AS EXDIS.
DALE UNQUOTE KISSINGER

SECRET

NNN

Message Attributes

Automatic Decaptoning: Z
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: MILITARY PLANS, NEGOTIATIONS, CAT-C, POLITICAL CONCESSIONS
Control Number: n/a
Copy: SINGLE
Draft Date: 11 JUN 1975
Decaption Date: 28 MAY 2004
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: CunninFX
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1975STATE135910
Document Source: CORE
Document Unique ID: 00
Drafter: JPMOFFAT
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: N750001-0408
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 2
Legacy Key: link1975/newtext/t19750660/aaaaccsw.tel
Line Count: 138
Locator: TEXT ON-LINE, ON MICROFILM
Office: ORIGIN NODS
Original Classification: SECRET
Original Handling Restrictions: NODIS
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators: n/a
Previous Classification: SECRET
Previous Handling Restrictions: NODIS
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: CunninFX
Review Comment: n/a
Review Content Flags:
Review Date: 09 APR 2003
Review Event:
Review Exemptions: n/a
Review History: RELEASED <09 APR 2003 by ElyME>; APPROVED <22 SEP 2003 by CunninFX>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
06 JUL 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: LOCK1
Status: NATIVE
Subject: CSCE: PARAMETERS FOR MANEUVER CBM
TAGS: PFOR, PARM, XG, CSCE
To: BONN PARIS
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 06 JUL 2006